NIH Policy Manual

2300-810-2 - Policy for NIH Employees Requesting Leave Buy Back in Connection with a Workers' Compensation Claim

Issuing Office: OD/OM/OHR/WRD/REBB Phone: (301) 496-2404

Release Date: 12/02/2016 ?

Transmittal Notice

- 1. **Explanation of Material Transmitted:** This issuance transmits the NIH policy for employees who wish to buy back their leave used in connection with a workers' compensation claim. This revision/update includes the NIH's procedures in filing the proper paperwork through the new electronic filing system, ECOMP.
- 2. Filing Instructions:

Remove: NIH Manual Issuance 2300-810-2, dated 09/17/2001. **Insert:** NIH Manual Issuance 2300-810-2, dated 12/02/2016.

PLEASE NOTE: For information on:

- Content of this chapter, contact the issuing office listed above.
- NIH Policy Manual System, contact the Division of Management Support, OMA on 496-4606, or enter this URL: <u>https://oma.od.nih.gov/DMS/Pages/Manual-Chapters.aspx</u>.

A. Purpose and Scope

- When an employee uses sick or annual leave due to an on-the-job injury or illness, there
 is a method by which the leave can be re-credited to the employee. It is the policy of
 NIH, if the claim is approved and medical evidence shows the employee was unable to
 work because of the injury during the period claimed, an employee may request "leave
 buy back" by submitting a Claim for Compensation (CA-7) form to the Office of
 Workers' Compensation Programs (OWCP), U. S. Department of Labor (DOL) through
 the NIH Workers' Compensation Program in the Benefits and Payroll Liaison Branch
 (BPLB) of the Office of Human Resources (OHR), Office of Management (OM),
 Office of the Director (OD), NIH.
- 2. Two additional forms, a Time Analysis (CA-7a) and a Worksheet/Certification and Election (CA-7b), must be filed with the CA-7 for leave buy back claims. The CA-7a is used when leave dates are intermittent or when more than one continuous period of leave is claimed. The CA-7b fully explains the process and provides the employee an

estimate of the Federal Employees' Compensation Act (FECA) entitlement. It enables NIH to advise the employee of the amount required by the Department of Health and Human Services (HHS) to reinstate the leave in question and requires the employee to agree to the process in advance of submission of the form.

- 3. Unless there is a significant variance between the NIH estimate of FECA entitlement and the actual entitlement determined by the OWCP, the leave buy back claim can be processed by the OWCP immediately upon receipt of the completed claim forms, providing the medical evidence supports injury related time loss for each date claimed. If there is a significant variance (where the estimated entitlement is more than 10% above the actual entitlement) the OWCP claims examiner will advise the claimant of this and require return of a signed election before the claim is paid.
- 4. If all or part of the claim is payable, the OWCP claims examiner will certify payment of their portion of the claim directly to the HHS payroll office. The employee will be notified by the HHS payroll office of his/her share which will be the difference between the leave pay based on 100 percent of the employee's usual wage rate, and the compensation payment which is paid at two-thirds or three-fourths of the wage rate. The employee also shall pay his/her share directly to the HHS payroll office.
- 5. Implementation of this issuance must be carried out in accordance with applicable laws, regulations, and bargaining agreements.

B. Policy

- 1. When an employee sustains a job-related injury or illness, uses leave during a period of disability, and has a claim for compensation approved by the OWCP, the employee may buy back the used leave and have it re-credited to his/her account.
- 2. Requests for leave buy back must be submitted within one year of the date the employee used the leave or the date the claim was accepted by OWCP, whichever is later. This period may be extended for those whose disability extends past the one year mark.
- 3. These procedures apply to the buy back of sick and annual leave only. There is no statutory authority for the buy back of compensatory time or credit hours used in lieu of taking sick and/or annual leave and such requests will not be processed.
- 4. The employee may not repurchase leave taken during the 45-day continuation of pay (COP) period unless the employee was not entitled to receive continuation of pay. For example, there is no entitlement to COP if the employee filed a form CA-2, "Notice of Occupational Disease and Claim for Compensation," for an occupational illness or if a form CA-1, "Federal Notice of Traumatic Injury and Claim for Continuation of Pay/Compensation," was not filed with the supervisor within 30 days of the date of traumatic injury. In the case of a traumatic injury, the first three calendar days of leave without pay (LWOP) status following the last day of the 45-day COP period is a waiting period. Wage-loss compensation is payable on the day following the end of the three-day waiting period. However, if the employee is out of work and on LWOP more than 14 calendar days, no waiting period is required. Then compensation is payable from the first day of LWOP. This rule also applies to traumatic injury situations where there is no COP entitlement. In the case of an occupational disease, there is no

entitlement to COP. Therefore, compensation is payable after the first three days the employee is off work and in a non-pay status due to the illness. If the employee is out of work and in a non-pay status more than 14 calendar days, there is no waiting period, and the compensation is payable from the first day of LWOP.

- 5. Compensation for the purpose of leave buy back will be paid by the DOL, OWCP to the HHS at 66 2/3 percent of the employee's gross pay if the employee has no dependents or at 75 percent if the employee has one or more dependents. The OWCP formula for determining the amount of compensation entitlement is the employee's weekly pay rate, multiplied by the compensation rate, multiplied by the number of hours claimed, divided by the number of hours worked per week.
- 6. Because the amount of money paid the employee for leave taken is based on 100 percent of the employee's gross pay, the employee will be required to refund to HHS the difference between the compensation entitlement paid by the OWCP and the total amount due for the period of leave paid.

C. Steps to Process the Leave Buy Back

- 1. The employee will complete a CA-7a obtained from the NIH Workers' Compensation Office. The official responsible for certifying the employee's time and attendance (e.g., immediate supervisor) will sign in block 7 of the CA-7a.
- 2. The NIH Workers' Compensation Specialist will complete Section I, Agency Estimate of FECA Entitlement, Items A-G (line numbers 1-10) of the CA-7b, using information from the employee's personnel records and the CA-7a and forward the package to the HHS payroll provider, Defense Finance and Accounting Services (DFAS).
- 3. The NIH Workers' Compensation Specialist will complete Section II, Agency Certification, Item I (line number 12) of the CA-7b and will fax the package (CA-7a and CA-7b) to DFAS. The DFAS Pay Technician will determine the total amount of money due HHS to buy back the leave and complete Section II, Agency Certification, Item H (line number 11) of the CA-7b. DFAS will then fax the CA-7b back to the NIH Workers 'Compensation Specialist.
- 4. The NIH Workers' Compensation Specialist will complete and certify the remainder of Section II, Agency Certification, of the original CA-7b.
- 5. The NIH Workers' Compensation Specialist will obtain the employee's election and signature in Section III, Employee Claim, Item K or L, of the CA-7b. If the employee elects not to buy back the leave, the NIH Workers' Compensation Specialist will retain the forms in the employee's workers' compensation file. If the employee elects to buy back the leave, the employee will submit a CA-7 through The Employee' Compensation Operations & Management Portal (ECOMP). The NIH Workers' Compensation Specialist will attach the completed CA-7a and CA-7b to the CA-7 once received through ECOMP and forward to DOL for processing. NOTE: The employee will have thirty (30) days from the date he/she is notified by the OMS Workers' Compensation Specialist to make an election and sign the CA-7b. After that time, DFAS will be notified that the employee does not wish to buy back the leave and nothing further will be processed.

- 6. The NIH Workers' Compensation Specialist will create a ticket in Peregrine with a copy of the documentation for tracking purposes.
- 7. If the request for leave buy back is approved, DOL will forward a check directly to DFAS for the amount of compensation entitlement. Once the check is received, DFAS will provide the employee with an outline of any additional funds owed and the amount of leave to be re-credited.
- 8. The employee will follow the directions outlined by DFAS to complete the buy back. Once the leave appears on the Leave and Earnings Statement (LES), it is the employee's responsibility to notify the Administrative Officer (AO). The AO will update the Leave Balance Screen in the time and attendance system with the balances shown on the LES.

D. Advice to Employees

- When counseling the employee about leave buy back, the NIH Workers' Compensation Specialist will ensure the employee understands the implications of doing so. Specifically, he/she will be advised regarding leave forfeiture and restoration and tax implications.
 - a. Leave that is bought back is re-credited to the year in which it was actually used. If the employee buys back annual leave that results in an end-of-leave-year balance in excess of the maximum ceiling (usually 240 hours), the excess leave will be forfeited and may not be restored. If, however, the employee separates prior to the end of the leave year, there is no limitation on the amount of annual leave that may be bought back. Leave forfeiture and restoration rules will be fully explained to employees to ensure they are properly informed.
 - b. If the leave buy back occurs during the same year the leave was taken, the employee's W-2 form will be adjusted to reflect the amended pay status. However, if it occurs during a subsequent year, the employee will be advised that wages paid in a prior year remain taxable to the employee for that year. This is because the employee received and had use of these funds during that year. The employee is not entitled to file an amended return (Form 1040X) to recover the income tax on these wages; however, he/she is entitled to a deduction (or a credit in some cases) on his/her Form 1040 for the year of repayment. Employees will be advised to consult a tax advisor or the Internal Revenue Service for information regarding tax implications.
- 2. Employees will also be advised that for every 80 hours of leave changed to LWOP for the purpose of buying it back, both his/her annual and sick leave balance will be reduced by the amount of leave normally earned in a pay period. For example, an employee who earns eight hours of annual leave and four hours of sick leave per pay period requests to buy back 160 hours of annual leave and 80 hours of sick leave. The annual and sick leave used for three pay periods is changed to LWOP. Since leave does not accrue during any pay period in which 80 of LWOP is reached, the 24 hours of annual leave and 12 hours of sick leave which had accrued during the three pay periods must be deducted. When the process is finalized, the employee will be re-credited with

136 hours of annual leave (160 hours minus 24 hours) and 68 hours of sick leave (80 hours minus 12 hours).

E. Internal Controls

The purpose of this manual issuance is to assure that all work and related activities are conducted in full accord with statutory, regulatory and policy requirements.

1. The office responsible for reviewing internal controls relative to this chapter is OD/OM/OHR/WRD/BPLB (issuing office).

Through this issuance, the Office of Human Resources, OM, OD, NIH is accountable for the method used to ensure that internal controls are implemented and working.

- 2. The frequency of review will be every three years.
- 3. The method of review will be to conduct surveys among the Institutes and Centers (ICs).
- 4. The review report is sent to the Director of the Office of Human Resources, OM, OD, NIH.

F. Records Retention and Disposal

All records pertaining to this chapter must be retained and disposed of under the authority of <u>NIH Manual 1743</u>,"Keeping and Destroying Records," Appendix 1, "NIH Records Control Schedules" (as amended). These records must be maintained in accordance with current NIH Records Management and Federal guidelines. Contact your <u>IC Records Liaison</u> or the NIH Records Officer for additional information.

G. References

- 1. FECA Bulletin No 96-11, Compensation Revised Leave Buy Back Procedures, dated July 9, 1996
- 2. 5 United States Code (U.S.C.) 6301
- 3. 5 Code of Federal Regulations (CFR) 6301
- 4. HHS Payroll Reference Guide